

# PLATEAU STATE GOVERNMENT BUREAU OF PUBLIC PROCUREMENT (PLSBPP)

# **EVALUATION REPORT FORM**

FOR

# SELECTION OF CONSULTANTS

# FOR

# **MDAs and LOCAL GOVERNMENT COUNCILS**

**AUGUST, 2017** 

#### **Preface**<sup>1</sup>

Consultants employed by a Procuring Entity (PE) and financed by Plateau State Government are hired in accordance with the Plateau State Public Procurement Bureau's Public Procurement (Consultancy) Regulations.

- (i) a technical evaluation report subject to prior review by PLSBPP, such as the BPP's Certificate-of-Compliance prior to opening the financial proposals; or
- (ii) a technical evaluation notice for contracts above the prior review threshold but below a higher threshold. In such case, the PE needs not wait for the BPP's Certificate-of-Compliance to open the financial proposals;

In both cases the PE must send to PLSBPP for prior review the combined technical/financial evaluation report;

- (b) for contracts subject to post-review by the Bureau (PLSBPP):
  - (i) a combined technical/financial report to be reviewed or audited subsequently.

This document sets out the format of a sample evaluation report. It is provided to Procuring Entities to facilitate the evaluation of consultants' proposals and the subsequent review of these proposals by the PLSBPP. Its use is strongly recommended but not mandatory.

The evaluation must be in accordance with the criteria spelled out in the Request for Proposals (RFP) and carried out by qualified evaluators. The Request for Proposals should be prepared in agreement with the *Guidelines*.

The evaluation report includes five sections:

Section I.	A Short Report Summarizing the Findings of the Technical Evaluation;		
Section II.	Technical E	valuation Report—Forms;	
Section III.	A Short Rep	port Summarizing the Findings of the Financial Evaluation;	
Section IV.	Financial Ev	valuation Report—Forms;	
Section V.	Annexes:		
	Annex I.	Individual Evaluations;	
	Annex II.	Information Data Monitoring;	
	Annex III.	Minutes of the Public Opening of the Financial Proposals;	
	Annex IV.	Copy of the Request for Proposals;	
	Annex V.	Miscellaneous Annexes—Ad Hoc.	

The report can be used for all methods of selection described in the *Guidelines*. Though it mainly addresses Quality- and Cost-Based Selection, each section contains a note indicating the data and forms that are to be provided for the other methods of selection.

The evaluation notice is sent to the BPP after the technical evaluation is completed. It includes only Form IIB and a short explanatory note to flag important aspects of the evaluation. Following the BPP's Certificate-of-Compliance to the evaluation notice, the Procuring Entity prepares Forms IVC and IVD and a short explanatory note to highlight the most important aspects of the financial evaluation.

Users of this sample evaluation report are invited to submit comments on their experience with the document to:

Plateau State Bureau of Public Procurement J.D Gomwalk Secretariat, Jos - Plateau State

#### **CONSULTANT EVALUATION REPORT**

Procuring Entity [insert: name of PE]

Project Name [insert: project name]

Title of Consulting Services [insert: title]

Date of Submission [insert: date]

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#### Section I. Technical Evaluation Report—Text<sup>2</sup>

- **1. Background** Include a brief description, context, scope, and objectives of the services. Use about a quarter of a page.
- **2. The Selection** Elaborate on information provided in Form IIA.

**Process** (Prior to

**Technical Evaluation**) Describe briefly the selection process, beginning with the advertising (if required), the establishment of the shortlist, expressions of interest, and withdrawals of firms before proposal submissions. Describe major events that may have affected the timing (delays, complaints from consultants, key correspondence with the BPP, Request for Proposals (RFP), extension of proposal submission date, and so on).

Use about one-half to one page.

3. Technical Evaluation Describe briefly the meetings and actions taken by the evaluation committee: formation of a technical evaluation team, outside assistance, evaluation guidelines, justification of subcriteria and associated weightings as indicated in the Standard Request for Proposals; relevant correspondence with the PLSBPP; and compliance of evaluation with RFP.

Present results of the technical evaluation: scores and the award recommendation.

Highlight strengths and weaknesses of each proposal (most important part of the report).

- (a) <u>Strengths</u>: Experience in very similar projects in the country; quality of the methodology, proving a clear understanding of the scope of the assignment; strengths of the local partner; and experience of proposed staff in similar assignments.
- (b) <u>Weaknesses</u>: Of a particular component of the proposal; of a lack of experience in the country; of a low level of participation by the local partner; of a lack of practical experience (experience in studies rather than in implementation); of staff experience compared to the

<sup>&</sup>lt;sup>2</sup> Section I applies to Quality- and Cost-Based Selection (QCBS), Quality-Based Selection (Quality-Based), Fixed-Budget Selection (Fixed-Budget), and Least-Cost Selection (Least-Cost). Provide appropriate information in the case of Selection Based on Qualifications (Qualifications) and Single-Source Selection (SS).

firm's experience; of a key staffer (e.g., the team leader); of a lack of responsiveness; and of disqualifications (conflict of interest).

Comment on individual evaluators' scores (discrepancies).

Items requiring further negotiations.

Use up to three pages.

# Section II. Technical Evaluation Report—Forms<sup>3</sup>

- Form IIA. Technical Evaluation—Basic Data
- Form IIB. Evaluation Summary—Technical Scores/Ranking
- Form IIC. Individual Evaluations—Comparison (Average Scores)

<sup>&</sup>lt;sup>3</sup> Section II applies to Quality- and Cost-Based Selection (QCBS), Quality-Based Selection (Quality-Based), Fixed-Budget Selection (Fixed-Budget), and Least-Cost Selection (Least-Cost). Supply appropriate data in cases of Selection Based on Qualifications (Qualifications) and Single-Source Selection (Single-Source) in Form IIA.

#### Form IIA. Technical Evaluation - Basic Data

2.1	Name of Procuring Entity Name of Project	
2.2	Client: (a) name (b) address, phone, facsimile	
2.3	Type of assignment (pre- investment, preparation, or implementation), and brief description of sources	
2.4	Method of selection <sup>4</sup> :	QCBS       Quality-Based         Fixed-Budget       Least-Cost         Qualifications       Single-Source
2.5	<ul><li>Prior review thresholds:</li><li>(a) Full prior review</li><li>(b) Simplified prior review (notice)</li></ul>	NGN NGN
2.6	<ul> <li>Request for expressions of interest<sup>5</sup>:</li> <li>(a) publication in <i>BPP's Website</i></li> <li>(b) publication in national newspaper(s)</li> <li>(c) number of responses</li> </ul>	Yes No Yes No
2.7	<ul> <li>Shortlist:</li> <li>(a) names/nationality of firms/associations (mark domestic firms and firms that had expressed interest)</li> </ul>	1.         2.         3.         4.         5.         6.

<sup>4</sup> See *Guidelines*.

<sup>5</sup> Required for large contracts (see *Guidelines*).

	<ul><li>(b) Submission to the BPP for no- objection</li><li>(c) BPP's no-objection</li></ul>	Date Date	
<ul><li>2.8</li><li>2.9</li></ul>	Request for Proposals: (a) submission to BPP for CoC (b) BPP's CoC (c) issuance to Consultants Amendments and clarifications to the RFP (describe)	Date	
2.10	Contract: (a) BPP Standard Time-Based (b) BPP Standard Lump Sum (c) other (describe)	Yes Price adjustment: Yes Yes Price adjustment: Yes	
2.11	Pre-proposal conference: (a) minutes issued	Yes Yes	No No
2.12	<ul> <li>Proposal submission:</li> <li>(a) two envelopes (technical and financial proposals)</li> <li>(b) one envelope (technical)</li> <li>(c) original submission</li> <li>(d) extensions(s)</li> </ul>	Yes Yes Date Date	Time Time
2.13	Submission of Financial Proposal	Location	
2.14	Opening of Technical Proposals by selection committee	Date	Time
2.15	Number of proposals submitted		
2.16	Evaluation committee <sup>6</sup> : Members' names and titles (normally three to five)	2 3	

<sup>&</sup>lt;sup>6</sup> It is important that evaluators be qualified.

	5		
<ul><li>2.17 Proposal validity per (a) original expiration (b) extension(s), if a</li></ul>	on date Date	Time Time	
2.18 Evaluation Criteria/s (a) Consultants' exp (i)	erience Weight		
(ii)	Weight		
(b) methodology (i) (ii)	Weight Weight		
(c) key staff (i) individual(s) (A)	Weight		
(B)	Weight		
(C) (ii) group(s) (A)			
(B)	Weight		
(C)	Weight		
(d) training (optiona			
(i)			
(ii)	Weight		
(e) local input (optic	onal)		
(i)			
(ii)	Weight		

<sup>7</sup> Maximum of three sub criteria per criterion.

Consultants' names	Technical scores
1	
2	
3 4	

#### Technical scores by Consultant Minimum qualifying score \_\_\_\_\_ 2.19

2.20 Evaluation report:(a) submission to BPP for noobjection

Date \_\_\_\_\_

2.21 Evaluation notice:

(a) submission to BPP:

#### Form IIB. Evaluation Summary

#### **Technical Scores/Ranking**

Consultants' names	[Insert name of Consultant 1]	[Insert name of Consultant 2]	[Insert name of Consultant 3]	[Insert name of Consultant 4]
Criteria	Scores	Scores	Scores	Scores
Experience				
Methodology				
Proposed staff				
Training				
Local input				
Total score <sup>a</sup>				
Rank				

a. Proposals scoring below the minimum qualifying score of [number] points have been rejected.

# Form IIC. Individual Evaluations—Comparison

Consultants' Names	[Insert name of Consultant 1]	[Insert name of Consultant 2]	[Insert name of Consultant 3]	[Insert name of Consultant 4]
Criteria Experience	A B			
	AV <sup>a</sup> C D			
Methodology				
Key staff				
Training				
Local input				
T-4-1				
Total				

a. A, B, C, and D = scores given by evaluators; AV = average score, see Annex I(i).

#### NOTE:

#### Please see the Preface.

For contracts above a threshold requiring BPP's Certificate-of-Compliance for the technical evaluation report, <u>financial proposals must not be opened</u> before the PE has received such Certificate-of-Compliance. The technical evaluation (technical scores in particular) cannot be changed following the opening of the financial proposals.

#### Section III. Financial Evaluation Report—Award Recommendation—Text<sup>8</sup>

[The text will indicate:

- (a) any issues faced during the evaluation, such as difficulty in obtaining the exchange rates to convert the prices into the common currency used for evaluation purposes;
- (b) adjustments made to the prices of the proposal(s) (mainly to ensure consistency with the technical proposal) and determination of the evaluated price (does not apply to Quality-Based (Quality-Based), Selection Based on Qualifications (Qualifications), and Single-Source Selection (Single-Source));
- (c) tax-related problems;
- (*d*) award recommendation; and
- (e) any other important information.

Taxes are not taken into account in the financial evaluation whereas reimbursables are.]

<sup>&</sup>lt;sup>8</sup> Applies to QCBS, Fixed-Budget, and Least-Cost. For Quality-Based, Qualifications, and Single-Source provide relevant information as indicated.

#### Section IV. Financial Evaluation Report—Award Recommendation—Forms<sup>9</sup>

- Form IVA. Financial Evaluation—Basic Data
- Form IVB. Adjustments—Currency Conversion—Evaluated Prices
- Form IVC. QCBS—Combined Technical/Financial Evaluation—Award Recommendation
- Form IVD. Fixed-Budget and Least-Cost Selection—Award Recommendation

<sup>&</sup>lt;sup>9</sup> Applies to QCBS, Fixed-Budget, and Least-Cost. For Quality-Based, Qualifications, and Single-Source, provide relevant information as indicated.

#### Form IVA. Financial Evaluation—Basic Data

4.1	BPP's Certificate of Compliance to technical evaluation report (Quality- Based, Qualifications, Single- Source)	Date			
4.2	<ul> <li>Public opening of financial proposals</li> <li>(a) Names and proposal prices (mark Consultants that attended public opening)</li> </ul>	2 3	T		
4.3	Evaluation committee: members' names and titles (if not the same as in the technical evaluation - Quality- Based, Qualifications, Single- Source)				
4.4	Methodology (formula) for evaluation of cost (QCBS only; cross as appropriate)	Weight inversely proportional to cost Other			
4.5	Submission of final technical/financial evaluation report to the BPP (Quality-Based, Qualifications, Single-Source)	Date			
4.6	QCBS (a) Technical, financial and final scores (Quality-Based: technical scores only	Consultant' Name	Technical scores	Financial scores	Final scores
	(b) Award recommendation				
4.7	<ul><li>Fixed Budget and Least-Cost</li><li>(a) Technical scores, proposal and evaluated prices</li></ul>	Consultant' Name	Technical scores	Proposal prices	Evaluated prices

(b)	Award recommendation	
(c)	Fixed-Budget: best technical	
	proposal within the budget	
	(evaluated price)	Name
(d)	Least-Cost: lowest evaluated	
	price proposal above	
	minimum qualifying score	Name

#### Form IVB. Adjustments—Currency Conversion—Evaluated Prices<sup>10</sup>

	Proposals	s' prices	Adjustments	Evaluated price(s)	Conversion to currency of evaluation		Financial scores
Consultants'	C	Amounts	(2)	$(2)  (1) \neq (2)$	Exchange rate(s) <sup>e</sup>	Proposals' prices	
Names	Currency	(1)	(2)	(3) = (1) + (2)	(4)	(5) = (3)(4)	(6)

a. Comments, if any (e.g., exchange rates); three foreign currencies maximum, plus local currency.

b. Arithmetical errors and omissions of items included in the technical proposals. Adjustments may be positive or negative.

c. As per RFP.

d. 100 points to the lowest evaluated proposal; other scores to be determined in accordance with provisions of RFP.

e. Value of one currency unit in the common currency used for evaluation purposes, normally the local currency (e.g., US\$1 = 30 rupees). Indicate source as per RFP.

<sup>&</sup>lt;sup>10</sup> For Quality-Based, Qualifications, and Single-Source, fill out only up to column 3.

	Technical Evaluation		Financial Evaluation		Combined Evaluation		
Consultants' names	Technical scores <sup>a</sup> S(t)	Weighted scores $S(t) \times T^b$	Technical rank	Financial scores <sup>c</sup> S(f)	Weighted scores $S(f) \times F^d$	$\frac{Scores}{S(t) T + S(f) F}$	Rank
Award recommendation	To highest com Consultant's na	bined technical/finme:	nancial score.		_	·	

#### Form IVC. QCBS—Combined Technical/Financial Evaluation—Award Recommendation

a. See Form IIB.

b. T = As per RFP.

c. See Form IVB.

d. F = as per RFP.

#### Form IVD. Fixed-Budget and Least-Cost Selection—Award Recommendation<sup>11</sup>

	Fixed-Budget Selection		Least-Cost Selection			
Consultants' names	Technical scores <sup>a</sup>	Evaluated prices <sup>b</sup>	Technical scores	Evaluated prices		
Award recommendation	To best technical score wi	To best technical score with evaluated price within		To lowest evaluated price above minimum qualifying		
	budget.	in character price within	score.			
	Consultant's name:		Consultant's name:			

a. See Form IIB.

b. See Form IVB.

<sup>11</sup> Fill in appropriate part of form.

#### Section V. Annexes<sup>12</sup>

Annex I. Individual Evaluations

Form V Annex I(i). Individual Evaluations

Form V Annex I(ii). Individual Evaluations—Key Personnel

- Annex II. Information Data Monitoring
- Annex III. Minutes of Public Opening of Financial Proposals
- Annex IV. Request for Proposals
- Annex V. Miscellaneous Annexes-Ad Hoc

<sup>&</sup>lt;sup>12</sup> Annex I applies to Quality-Based, Fixed-Budget and Least-Cost. For Qualifications and Single-Source, it is replaced by a review of the strengths and weaknesses of the proposal, which may be amended by one or several evaluators.

# Annex I (i). Individual Evaluations

Consultant's name:

		Evaluators					
Criteria/Sub-Criteria	Maximum Scores	1	2	3	4	5	Average Scores
Experience	Beores						Beores
-							
-							
-							
Methodology							
Key Staff							
-							
Transfer of Knowledge (Training <sup>a</sup> )							
-							
Participation by Nationals <sup>a</sup>							
_							
Total	100						

a. If specified in the RFP

Signature:	Date:
Signature:	Date:
	Signature: Signature: Signature: Signature:

#### Annex I (ii) Individual Evaluations—Key Personnel

Consultant's Name:

Key Staff Names <sup>a</sup>	Maximum Scores	General Qualifications	Adequacy for the Assignment () <sup>b</sup>	Experience in Region	Total Marks (100)	Scores
Total						

- a. Sometimes evaluations are made by groups instead of individuals. Each group (e.g. financial group) has a weight. The group score is obtained by the weighted scores of the members of the group. For example, the score of a group of three individuals scoring a, b, and c would be ax + by + cz with x, y, and z representing the respective weights of the members (x + y + z = 1) in this group.
- b. Maximum marks as per RFP

Name of Evaluator:	Signature:	Date:	

### **Annex II. Information Data Monitoring**

5.1	Loan/credit/grant (a) number (b) date of effectiveness (c) closing date (i) original (ii) revised		
5.2	General Procurement Notice (a) first issue date (b) latest update		
5.3	Request for expressions of interest <sup>13</sup> : (a) publication in <i>BPP Website</i>	Date	
	<ul><li>(b) publication in national local newspaper(s)</li></ul>	Name of newspaper(s)	) and date(s)
5.4	Did the use of price as a factor of selection change the final ranking? <sup>14</sup>	Yes	_ No
5.5	Did the use of "local input" as a factor of selection change the technical ranking? <sup>15</sup>	Yes	_ No

<sup>&</sup>lt;sup>13</sup> Required for large contracts (see *Guidelines*).

<sup>&</sup>lt;sup>14</sup> Compare technical rank with rank in Form IVC.

<sup>&</sup>lt;sup>15</sup> Figure out technical scores with and without "local input" (Form IIB).

#### Annex III. Minutes of Public Opening of Financial Proposals<sup>16</sup>

#### MINUTES

[The minutes should indicate the names of the participants in the proposal opening session, the proposal prices, discounts, technical scores, and any details that the Client, at its discretion, may consider appropriate.

All attendees must sign the Minutes.]

<sup>&</sup>lt;sup>16</sup> Annex III applies to QCBS, Fixed-Budget, and Least-Cost.

#### Annex IV. Request for Proposals<sup>17</sup>

[A Standard Request for Proposals must be used for Plateau State Government - financed contracts in excess of NGN 10 Million. BPP also recommends the use of the Standard Request for Proposals document for smaller contracts to simplify its prior review (i.e., when the PE cannot issue the document without BPP' Certificate – of - Compliance).

The Standard Request for Proposals is available on BPP's Internet site and at the following address:

Plateau State Bureau of Public Procurement Bureau J.D. Gomwalk Secretariat, Jos, Plateau State.

<sup>&</sup>lt;sup>17</sup> Annex IV applies to all selection procedures (PLSBPP's Standard Request for Proposals may be used for Qualifications and Single-Source, with appropriate modifications).

#### Annex V. Miscellaneous Annexes—Ad Hoc